H. B. 2461

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[Introduced January 28, 2015; referred to the Committee on Banking and Insurance; and then to the Committee on the Judiciary.]

A BILL to amend and reenact §33-10-4 and §33-10-26 of the Code of West Virginia, 1931, as amended, all relating to delinquency proceedings of insurers; issuance of injunctions or orders following the commencement of a rehabilitation or liquidation proceeding of an insurer; and providing limitations on the avoidance of a transfer to a federal home loan bank in a liquidation proceeding of an insurer-member of the federal home loan bank.

That §33-10-4 and §33-10-26 of the Code of West Virginia, 1931, as amended, be amended and reenacted, all to read as follows:

Be it enacted by the Legislature of West Virginia:

ARTICLE 10. REHABILITATION AND LIQUIDATION.

§33-10-4. Injunctions and other orders.

- 1 (a) Upon application by the commissioner for an order under
- 2 this article:
- 3 (1) The court may without notice issue an injunction
- 4 restraining the insurer, its officers, directors, stockholders,
- 5 members, subscribers, agents and all other persons from the
- 6 transaction of its business or the waste or disposition of its
- 7 property until further order of the court.
- 8 (2) The court may at any time during a proceeding under this
- 9 article issue other injunctions or orders as may be considered
- 10 necessary to prevent interference with the commissioner or the
- 11 proceeding, or waste of the assets of the insurer, or the
- 12 commencement or prosecution of any actions, or the obtaining
- 13 of preferences, judgments, attachments or other liens, or the
- 14 making of any levy against the insurer or against its assets or any
- 15 part thereof.
- 16 (3) The court may order any managing general agent or
- 17 attorney-in-fact to release to the commissioner any books,
- 18 records, accounts, documents or other writings relating to the
- 19 business of such person: *Provided*, That any of the same or the
- 20 property of an agent or attorney shall be returned when no longer

- 21 necessary to the commissioner or at any time the court after 22 notice and hearing shall so direct.
- 23 (b) Any person having possession of and refusing to deliver 24 any of the books, records or assets of an insurer against whom a 25 seizure order has been issued by the court shall be <u>is</u> guilty of a 26 misdemeanor and, <u>punishable shall be punished</u> by <u>a</u> fine not 27 exceeding \$1,000 or <u>imprisoned confined in jail</u> not more than 28 one year, or both <u>fine and imprisonment</u> fined and confined.
- 29 (c) Whenever the commissioner makes any seizure as 30 provided in section three of this article, it shall be is the duty of 31 the sheriff of any county of this state, and of the police 32 department of any municipality therein, to furnish the 33 commissioner, upon demand, with such deputies, patrolmen or 34 officers as may be necessary to assist the commissioner in 35 making and enforcing any the seizure.
- 36 (d) Notwithstanding any other provision of law, no bond 37 shall be is required of the commissioner as a prerequisite for the 38 issuance of any injunction or restraining order pursuant to this 39 section.
- 40 (e) Notwithstanding subsections (a) through (d) of this
 41 section or any other provision of this chapter, the
 42 commencement of a delinquency proceeding with respect to an
 43 insurer-member does not operate as a stay, injunction or

- 44 prohibition of the exercise by a federal home loan bank of its
- 45 rights regarding collateral pledged by the insurer-member.

§33-10-26. Voidable preferences and liens.

- 1 (a) A preference is a transfer of any of the property of an
- 2 insurer to or for the benefit of a creditor, for or on account of an
- 3 antecedent debt, made or suffered by the insurer within one year
- 4 before the filing of a successful petition for liquidation under this
- 5 article, the effect of which transfer may be to enable the creditor
- 6 to obtain a greater percentage of this debt than another creditor
- 7 of the same class would have otherwise received. If a liquidation
- 8 order is entered while the insurer is already subject to a
- 9 rehabilitation order, then the transfers shall be deemed are
- 10 preferences if made or suffered within one year before the filing
- of the successful petition for rehabilitation, or within two years
- 12 before the filing of the successful petition for liquidation,
- 13 whichever time is shorter.
- (b) Any preference may be avoided by the liquidator if the
- 15 insurer was insolvent at the time of the transfer; and
- 16 (1) The transfer was made within four months before the
- 17 filing of the petition; or
- 18 (2) The creditor receiving it or to be benefitted thereby or his
- 19 or her agent acting with reference thereto had, at the time when

- 20 the transfer was made, reasonable cause to believe that the
- 21 insurer was insolvent or was about to become insolvent; or
- 22 (3) The creditor receiving it was an officer, or any employee
- 23 or attorney or other person who was in fact in a position of
- 24 comparable influence in the insurer to an officer whether or not
- 25 he or she held such position, or any shareholder holding directly
- 26 or indirectly more than five percent of any class of any equity
- 27 security issued by the insurer, or any other person, firm,
- 28 corporation, association or aggregation of persons with whom
- 29 the insurer did not deal at arm's length.
- 30 (c) (1) Notwithstanding subsections (a) and (b) of this
- 31 section or any other provision of this chapter, the receiver for an
- 32 insurer-member subject to a delinquency proceeding may not
- 33 void a transfer made to a federal home loan bank in the ordinary
- 34 course of business within four months of the commencement of
- 35 the delinquency proceedings or which received prior approval of
- 36 the receiver: *Provided*, That a transfer may be voided under this
- 37 section if the transfer was made with actual intent to hinder,
- 38 delay or defraud the insurer-member, a receiver appointed for
- 39 the insurer-member or existing or future creditors.
- 40 (2) Following the appointment of a receiver for an insurer-
- 41 <u>member and upon request of the receiver, the federal home loan</u>

- 42 bank shall, within ten days of the request, provide a process and 43 establish timing for: 44 (A) The release of collateral that exceeds the lending value, 45 as determined in accordance with the advance agreement with the federal home loan bank, required to support secured 46 47 obligations remaining after any repayment of advances; 48 (B) The release of any collateral remaining in the federal 49 home loan bank's possession following repayment of all 50 outstanding secured obligations in full; 51 (C) The payment of fees and the operation of deposits and 52 other accounts with the federal home loan bank; and 53 (D) The possible redemption or repurchase of federal home 54 loan bank stock or excess stock of any class that an insurermember is required to own. 55 56 (3) Upon the request of the receiver for an insurer-member, 57 the federal home loan bank shall provide any available options 58 for the insurer-member to renew or restructure an advance to 59 defer associated prepayment fees, to the extent that market
- conditions, the terms of the advance outstanding to the insurer member, the applicable policies of the federal home loan bank
 and compliance with the Federal Home Loan Bank Act and
- 63 corresponding regulations permit.

54	(4) Nothing in this subsection affects the receiver's rights
55	pursuant to 12 C.F.R. § 1266.4 regarding advances to an insurer-
66	member in delinquency proceedings.
57	(d) Where the preference is voidable, the liquidator may
58	recover the property or, if it has been converted, its value from
59	any person who has received or converted the property; except
70	where a bona fide purchaser or lienor has given less than fair
71	equivalent value, the purchaser or lienor shall have a lien upon
72	the property to the extent of the consideration actually given.
73	Where a preference by way of lien or security title is voidable,
74	the court may on due notice order the lien or title to be preserved
75	for the benefit of the estate, in which event the lien or title shall
76	pass to the liquidator.
77	(d) (e) A transfer under this section will be is considered to
78	have been made as follows:
79	(1) A transfer of property other than real property shall be
80	deemed to be is made or suffered when it becomes so far
31	perfected that no subsequent lien obtainable by legal or equitable
32	proceedings on a simple contract could become superior to the
33	rights of the transferee.
34	(2) A transfer of real property shall be deemed to be is made

85 or suffered when it becomes so far perfected that no subsequent

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- 86 bona fide purchaser from the insurer could obtain rights superior
- 87 to the rights of the transferee.
- 88 (3) A transfer which creates an equitable lien will not be 89 deemed to be is not perfected if there are available means by 90 which a legal lien could be created.
- 91 (4) A transfer not perfected prior to the filing of a petition 92 for liquidation shall be deemed to be is made immediately before 93 the filing of the successful petition.
- 94 (5) The provisions of this subsection apply whether or not 95 there are or were creditors who might have obtained liens or 96 persons who might have become bona fide purchasers.
- 97 (e) (f) (1) A lien obtainable by legal or equitable proceedings 98 upon a simple contract is one arising in the ordinary course of 99 the proceedings upon the entry or docketing of a judgment or 100 decree, or upon attachment, garnishment, execution or like 101 process, whether before, upon or after judgment or decree and 102 whether before or upon levy. It does not include liens which 103 under applicable law are given a special priority over other liens 104 which are prior in time.
 - (2) A lien obtainable by legal or equitable proceedings could become <u>becomes</u> superior to the rights of a transferee, or a purchaser could obtain <u>obtains</u> rights superior to the rights of a transferee within the meaning of subsection (d) <u>(e)</u> of this

section, if such the consequences would follow only from the lien or purchase itself, or from the lien or purchase followed by any step wholly within the control of the respective lienholder or purchaser, with or without the aid of ministerial action by public officials. A lien could does not, however, become superior and such a the purchase could does not create superior rights for the purpose of subsection (d) (e) of this section through any acts subsequent to the obtaining of such a the lien or subsequent to such a the purchase which require the agreement or concurrence of any third party or which require any further judicial action or ruling.

(f) (g) A transfer of property for or on account of a new and contemporaneous consideration which is considered under subsection (d) (e) of this section to be made or suffered after the transfer because of delay in perfecting it does not thereby become a transfer for or on account of an antecedent debt if any acts required by the applicable law to be performed in order to perfect the transfer as against liens or bona fide purchasers' rights are performed within twenty-one days or any period expressly allowed by the law, whichever is less. A transfer to secure a future loan, if such a the loan is actually made, or a transfer which becomes security for a future loan, shall have has

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- the same effect as a transfer for or on account of a new and contemporaneous consideration.
- 133 (g) (h) If any lien deemed that is voidable under subsection 134 (b) of this section has been dissolved by the furnishing of a bond 135 or other obligation, the surety on which has been indemnified 136 directly or indirectly by the transfer of or the creation of a lien 137 upon any property of an insurer before the filing of a petition 138 under this article which results in a liquidation order, the 139 indemnifying transfer or lien shall also be is also considered 140 voidable.
- 141 (h) (i) The property affected by any lien considered voidable 142 under subsections (a), (b) and (g) (h) of this section shall be 143 discharged from the lien and that property and any of the 144 indemnifying property transferred to or for the benefit of a surety 145 shall pass to the liquidator, except that the court may on due 146 notice order any such the lien to be preserved for the benefit of 147 the estate and the court may direct that such the conveyance be 148 executed as may be proper or adequate to evidence the title of 149 the liquidator.
 - (i) (j) The circuit court shall have <u>has</u> summary jurisdiction of any proceeding by the liquidator to hear and determine the rights of any parties under this section. Reasonable notice of any hearing in the proceeding shall be given to all parties in interest,

including the obligee of a releasing bond or other like obligation. Where an order is entered for the recovery of indemnifying property in kind or for the avoidance of an indemnifying lien the court, upon application of any party in interest, shall in the same proceeding ascertain the value of the property or lien and if the value is less than the amount for which the property is indemnity or than the amount of the lien, the transferee or lienholder may elect to retain the property or lien upon payment of its value, as ascertained by the court, to the liquidator within such reasonable times as the court shall fix fixes.

(j) (k) The liability of the surety under a releasing bond or other like obligation shall be is discharged to the extent of the value of the indemnifying property recovered or the indemnifying lien nullified and avoided by the liquidator or where the property is retained under subsection (i) (j) of this section to the extent of the amount paid to the liquidator.

(k) (1) If a creditor has been preferred, and afterward in good faith gives the insurer further credit without security of any kind, for property which becomes a part of the insurer's estate, the amount of the new credit remaining unpaid at the time of the petition may be set off against the preference which would otherwise be recoverable from him or her.

176 (H) (m) If an insurer, shall directly or indirectly, within four 177 months before the filing of a successful petition for liquidation 178 under this article, or at any time in contemplation of a 179 proceeding to liquidate it, pay money or transfer pays money or 180 transfers property to an attorney-at-law for services rendered or 181 to be rendered, the transactions may be examined by the court on 182 its own motion or shall be examined by the court on petition of the liquidator and shall may be held valid only to the extent of a 183 184 reasonable amount to be determined by the court and the excess 185 may be recovered by the liquidator for the benefits of the estate 186 provided that where the attorney is in a position of influence in 187 the insurer or an affiliate thereof payment of any money or the 188 transfer of any property to the attorney-at-law for services 189 rendered or to be rendered shall be governed by the provision of 190 subdivision (3), subsection (b) of this section. 191 (m) (1) Every officer, manager, employee, shareholder, member, subscriber, attorney or any other person acting on 192 193 behalf of the insurer who knowingly participates in giving any 194 preference when he or she has reasonable cause to believe the 195 insurer is or is about to become insolvent at the time of the 196 preference shall be is personally liable to the liquidator for the 197 amount of the preference. It is permissible to infer that there is 198 a reasonable cause to so believe if the transfer was made within

- four months before the date of filing of this successful petition for liquidation.
- 201 (2) Every person receiving any property from the insurer or 202 the benefit thereof as a preference voidable under subsections (a) 203 and (b) of this section shall be is personally liable therefor and 204 shall be is bound to account to the liquidator.
- 205 (3) Nothing in this subsection shall prejudice prejudices any other claim by the liquidator against any person.

NOTE: The purpose of this bill is to clarify that the commencement of a delinquency proceeding of an insurer-member does not operate as a stay of the exercise by a federal home loan bank of its rights regarding collateral pledged by the insurer-member to secure advances, and to provide limitations on the voidance by the receiver of certain transfers made to a federal home loan bank.

Strike-throughs indicate language that would be stricken from the present law, and underscoring indicates new language that would be added.